# SCHOOL MANAGEMENT WORKSHOP FINANCIAL MANAGEMENT

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DIE VERANDERING IN ONDERWYS
THE CHANGE IN EDUCATION

#### **SERIES OF PRESENTATIONS**

Mini-MBA

New
developments on
finance
(principals)



Basic skills of budgets



Basic skills in reading audited statements



Basics of Financial Management



- Overview on required documentation
- Overview on the concept of budgets



WHAT IS FINANCIAL MANAGEMENT?

DIFFERENT FUNCTIONS?

DOCUMENTATION NEEDED?

**BUDGET OF A SCHOOL?** 



# WHAT IS FINANCIAL MANAGEMENT?





#### WHAT IS EFFECTIVE FINANCIAL MANAGEMENT?

### Effective financial management ensures:

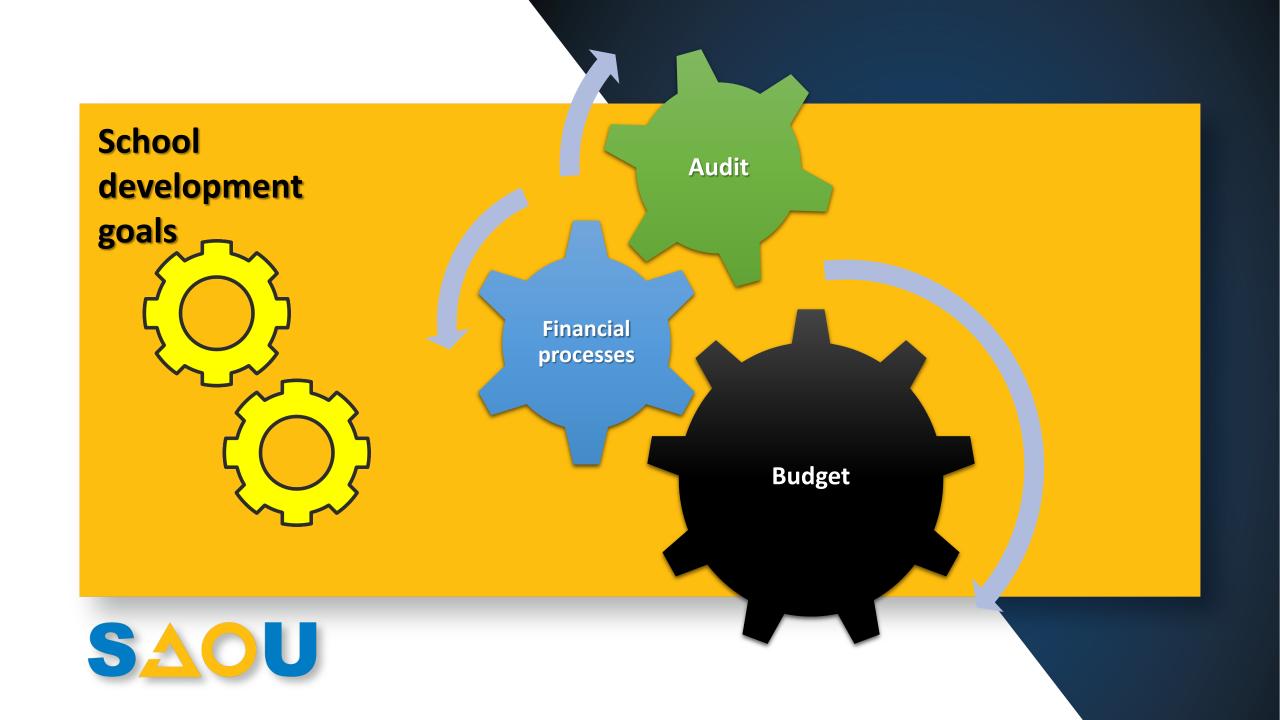
- All <u>financial regulations and procedures</u> are complied with
- All financial transactions are <u>recorded</u> accurately
- Adequate controls are in place to ensure that expenditure does not exceed income
- Only <u>authorised</u> expenditures are incurred



# PARADIGM FOR FINANCIAL MANAGEMENT







Financial Management can be defined as seeing to it that the school has the funds it requires to meet its goals and that such funds are used for the purposes for which they were meant. Accountability in the management of these funds are necessary and can only be guaranteed through proper recording and reporting activities.

#### Areas which are covered:

- The procurement of funds
- Allocation of funds
- Monitoring the use of funds in the interest of accountability and producing financial reports for the relevant stakeholders.



# **REPORTING**

Financial reporting refers to the following procedures:

- 1. Daily reporting
- 2. Monthly recording, analysis and reconciliation



# Proper recording systems should include:

- 1. Cash book / Cash journal
- 2. Petty cash book
- 3. Procurement plan
- 4. Deposit register
- 5. Commitment register
- 6. Audited financial statements



# **RECORDING AND REPORTING**

Schools are required by legislation to have relevant supporting financial documents:

□ SASA (Section 42 a) <u>Schools are mandated</u> to institute proper financial records which reflect the school assets, liabilities and all financial transactions that the school has entered into.



SASA: The Treasurer shall directly, with the Finance committee, be responsible for the preparation of the following annual reports-

- i. Balance Sheet
- ii. Revenue and Expenditure Statement
- iii. Budget Report (Revenue and Expenditure Variance Report
- iv. <u>Provide guidance</u> for the <u>maintenance</u> of accounts and their closure.
- v. <u>Draw up</u> a detailed <u>annual timetable</u> for <u>final accounts</u> preparation, approval and audit.



# THE BUDGET OF THE SCHOOL



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# **CASE STUDY**

EXPENDITURE	
Water and electricity	R900,00 pm
Transport costs	R800,00 pm
Stationery	R700,00 pm
Staff development	R250,00 pm
Sports	R500,00 pm
Audit fees	R1200 per year
Bank charges	R1200 per year
SGB Meetings	R1200 per year
Repairs	R4800 per year
TOTAL PER YEAR	

INCOME = R24 000,00

Assist Mr M to compile a budget for this school



# **CASE STUDY**

- 1. What is the total income for the year?
- 2. What is the total expenditure for the year?
- 3. What can Mr M do to balance his budget?

Increase income

Decrease expenditure



# **BUDGET PLANNING**

**Planning** 

Purpose

Conceptualise

Compile

Approach



## **PURPOSE OF A BUDGET**

#### **Good financial practice means:**

- managing money and
- money processes
- so the budget is aligned with the school's strategic plan.
- Budgeting is an important process that allows for some delegation of financial tasks and responsibility in larger schools.

http://www.educationalleaders.govt.nz/Managing-your-school/Guides-for-managing-your-school/Understanding-school-finances

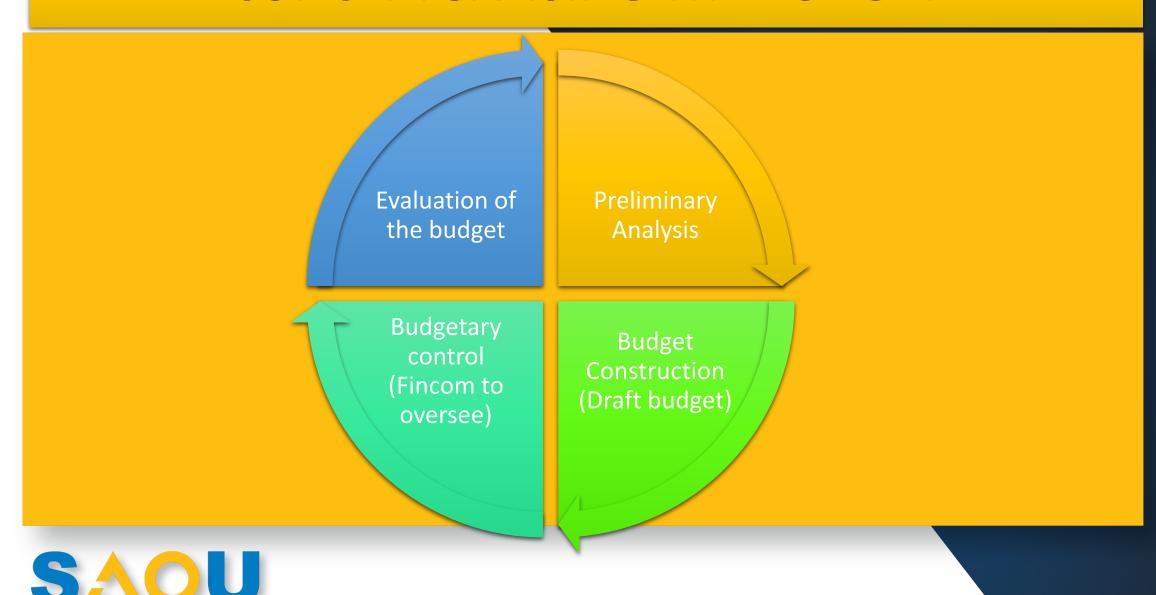


#### **PURPOSE OF A BUDGET**

- All income and expenditure must be properly budgeted for (including 38A provisions)
- The budget must take account of the historical situation in respect of bad debts and exemptions
- The budget must be a balanced budget you may not budget for either a surplus or deficit
- The budget may allow for reasonable reserves



# **CONCEPTUALISING THE BUDGET**



# **CONCEPTUALISING THE BUDGET**

#### Resources

**Resource** allocation

Short and long term plans

Goal and mission

- School Fees
- Interest on Income
- Rental of School premises
- Fundraising
- Donations

Norms andStandards forSchool Funding

- SchoolDevelopment
- School

Plan

Improvement

Plan

Action Plan

2024

- Schooling 2030
- NDP



# **CONCEPTUALISING THE BUDGET**

INCOME	EXPENDITURE (Where applicable)
State Funding for non-personnel costs	Audit Fees
School fees	Bank charges
Interest on Income	Cleaning and sanitation
Rental of School Premises	Electricity and water
Fundraising	Printing
Donations	Stationery
	Repairs and Maintenance
	Salaries and wages
	Security services
	Sport and Extra curricular activities
	Telephone and fax
	Textbooks, transportation
	Leases

#### **Working Group**

HoD, Head of Subject,
Head of Activity to
compile a proposal for
expenditure



Principal
Reviews proposals



Financial Committee (FINCOM)

Makes recommendations to SGB



Parents' Meeting for final approval



SGB

Approves proposals and final budget for submission to parents' meeting



# Preparation of the budget

- Inputs from various departments
- Fincom compiles the draft
- Draft submitted to SGB

#### Submission of budget to parents

- Meeting notice (30 days)
- Draft budget available
- Approval of budget at meeting

# Acceptance of budget

- Procedures of meeting
- Parents' vote and approval of budget
- Approved budget guides expenditure

# Monitoring of budget

- Budget is managed by Fincom
- Fincom consults with SGB
- Deviations subject to approval from SGB



# **The Budget Process:**

- Compiling a budget ensures good financial management
- The figures must be realistic and data on previous periods are vital
- Broad guidelines of the budget should be established



Number of learners in school

Personnel planning (Where applicable)

State funding

School Fees (Where applicable)

Other sources of Income

Expected expenditure

Budget

#### Possible criteria to consider:

- Equitable allocation to the needs of different subjects
- Taking cognisance of the school's priorities
- Facilitation of long term planning
- Ability to react to environmental change
- Ability to spend wisely
- The budget should be easy to understand and widely accepted.



# **SCHOOL FEES AND FEE EXEMPTION**

Types of Public Schools

Legislation requires
"No Fee Schools" to
provide a budget

Fee paying

Non Fee paying



## **APPROACHES TO BUDGETING**

Incremental

 Previous budget is adjusted with increments for any anticipated increases in income and expenditure. These are normally inflation linked percentages



## **APPROACHES TO BUDGETING**

Pragmatic

 Based on previous budget but attempts to improve on the previous year based on savings

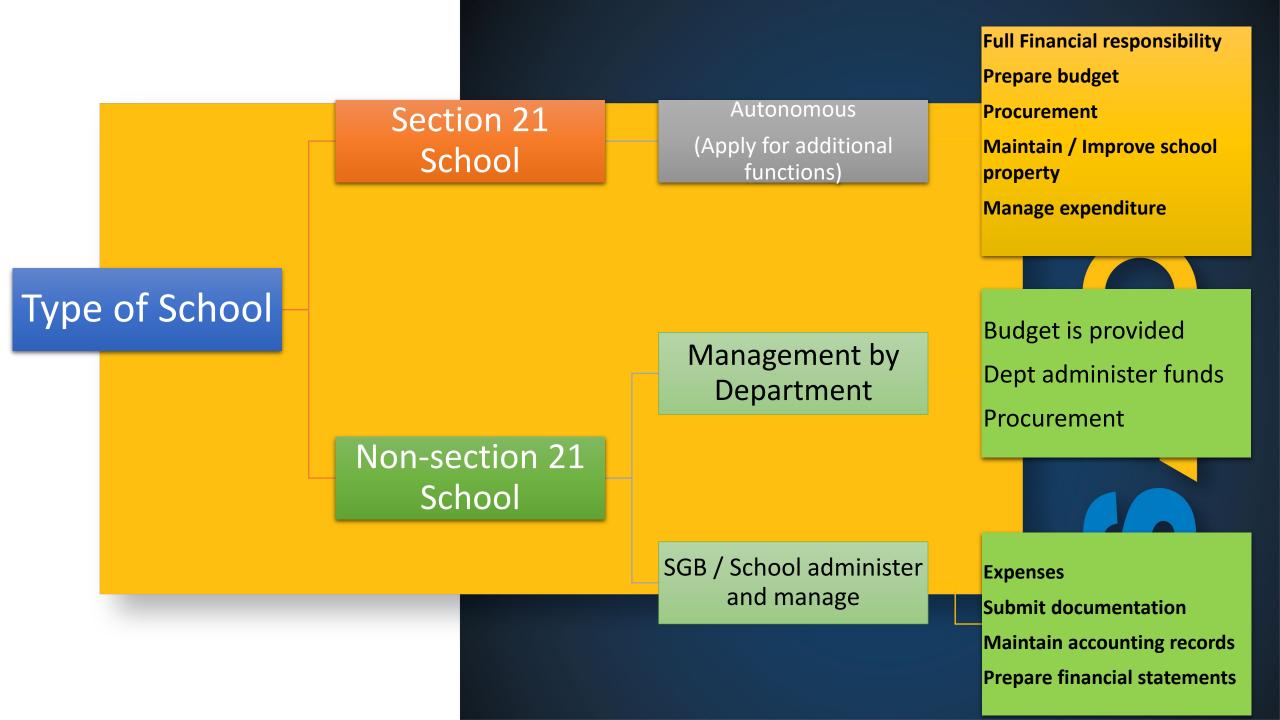


## **APPROACHES TO BUDGETING**

Base

 The schools' planned priorities is the starting point. The budget allocation is "ring fenced" and most of the money cannot be used for anything other than core school activities





# Preparation of the budget

# Approval of budget

#### **Variance**

PROCESS

Effective

Efficient

Transparent

Compliance with

policies and procedures

**PROCESS** 

Effective

Efficient

Transparent

Compliance with

policies and procedures

Variance report
Minutes approving
variance report
Minutes approving
changes



# SOME ASPECTS OF A BUDGET

All income and expenditure must be properly budgeted for (38A)

Takes
account of
historical
situation
(bad debts
and
exemptions)

A balanced budget

(not a surplus or deficit)

May allow for reasonable reserves



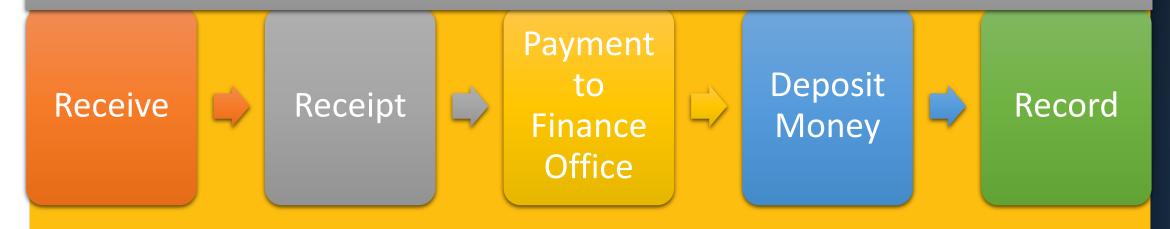
# ACCOUNTING AND FINANCIAL POLICY





# THE PRINCIPAL

# Draws up a Financial Policy



Procurement Procedures

Asset Management



# **FINANCIAL POLICY**

# ■ Minimum requirements for a financial policy

- ✓ Monthly budget variance
- ✓ Monthly Income and Expenditure
- ✓ Quarterly Income and Expenditure
- ✓ Budget Variance
- ✓ Audited Annual Financial Statement
- ✓ Virement





#### **FINANCIAL POLICY**

- The **Financial Policy** will indicate the areas of principle
- The <u>Accounting Policy</u> deals with the practice of implementing the principles.



Bank

**Petty Cash** 

Cash receipt

Cash Disburse

**EFT** 

Asset Management Capital Repairs

Account Reconciliation

**Trusts** 

Tax

Loans

Procurement Policy

Travel

**Training** 

Fundraising Activities



#### A. Bank Accounts and Reconciliation

- All school receipts and disbursements should flow through one interest bearing cheque account. A
  petty cash fund may be used for minor expenditures.
- There should be at least two signatories on all school accounts. It is advisable that the bookkeeper should not be an authorised signer on the account. A Trustee or Finance Committee member may also be designated as an authorized signer.
- A copy of the bank statement should be maintained and the original sent to the proper person for reconciliation.
- Bank accounts should be reconciled on a monthly basis by a person independent of the handling and recording of cash.



- 1.All money received must be recorded as income and must be deposited into one school account. This refers to:
  - School fees; Government subsidy; Proceeds from Tuck shop; Donations; Asset disposal; Fundraising; Interest from investments
- 2.A receipt should be issued for all money received
- 3. Receipts should adhere to the following
  - Date of receipt
  - Name of the payee
  - Differentiation between type of payment: cheque, cash, direct deposit, EFT.
- 4. Money received should be recorded in a Receipt Cash book
- 5.All the money should be deposited into the school account
- 6.Deposit slips should be recorded



#### It is advisable that:

- 1. An inventory register be kept
- 2. Annual stock takes should be conducted
- 3. Depreciation of assets to be taken into account

A maintenance policy?

Should maintenance be

considered? When?



Personnel appointed and paid by the SGB. In some instances schools appoint personnel through the SGB. It is necessary to ensure that:

- Documents be provided to the Financial Administration on the remuneration and the benefits which these appointees will receive
- A service level contract which states remuneration and benefits
- These employees should be in possession of UIF cards
- These employees have to be registered with SARS and have a SARS number available.
- The school's PAYE reference number will be needed to complete the transactions

• Skills levies have to be paid for these employees.

Does the SGB employ staff?

If so 38A



# LOANS

School makes a loan

School takes a loan



#### **LOANS**

Schools are prohibited from entering into loan agreements.

- Section 60 was added to SASA. This states that the
  - State will be required to cover the debt if a school defaults
  - Except in case of SGB salaries
- Therefore schools need permission of MEC to:
  - Take out loans
  - Repayable loans building a school hall which will become a resource.
  - Purchase fixed assets per lease/ suspensive sale / hire purchase agreement
- Schools may not make loans to staff or any other entity



#### **Irregularities**

All suspected irregularities with regard to the management of school funds must be reported without delay to the Department and the South African Police Service, when appropriate.

Misappropriation?

Mismanagement?

Fruitless expenditure?



#### FINANCIAL AND ACCOUNTING POLICY

#### Financial planning refers to the following processes:

- 1. Drafting of the School Development Plan as well as the School Improvement Plan and approval by the SGB thereof
- 2. Drafting the school budget and presentation to parents for approval
- 3. Determination of school fees by the SGB (where applicable)
- 4. Allocation of budget per cost item according to prescriptions from Department
- 5. Drafting of the procurement plan
- 6. Drafting of budget implementation plan



# DIFFERENT FINANCIAL FUNCTIONS?





#### **TEST YOUR KNOWLEDGE**

Here are a few financial management functions. Allocate these functions to the person responsible. Refer to the relevant policies for the answers

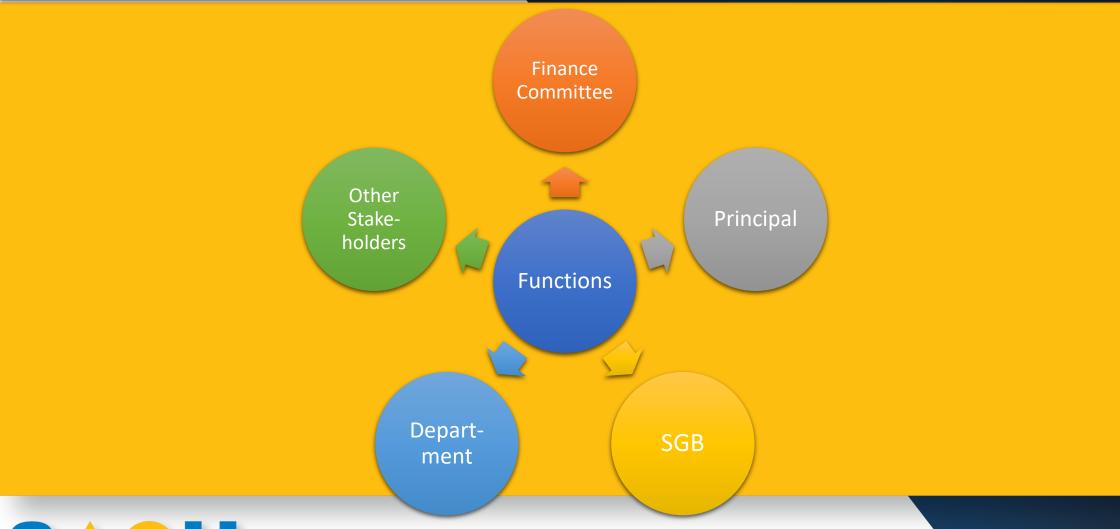
Function	SGB	PRINCIPAL
Assist the SGB with their functions in terms of SASA		
Start and administer a school fund (Section 37(1) SASA)		
Keep the financial records of the school (Section 42a SASA)		
Administer the process of budgeting for costs and manage the budget (C3.3 (1.21) PAM)		
Manage the compilation and finalisation of the annual financial statements (4.2(e) (v) PAM)		
Monitor compliance		



• The first and most important function managing a school's finances is to be quite clear **who is responsible for what**. Overlapping responsibilities need to be minimised because the areas of overlap are likely to be areas of conflict. The lines of responsibility need to be clearly drawn.

Clarke (2008)







- Assist SGB with Management of school funds
  - The role of the principal is to advise the SGB on:
    - Information related to conditions or directions imposed by Minister, MEC or HoD
    - Financial implications of financial decisions
    - On reasonable steps to prevent financial maladministration
  - The role of the principal is to
    - Be a member of Fincom and any finance delegation
    - Report any maladministration to the HoD



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- P Obligations of the principal
  - 1. The principal must maintain a complete record of statutory provisions, regulations and departmental instructions relating to the financial management of the school, and the finances of the governing body.
  - 2. The principal must ensure that he/she and staff under his/her control, appointed to assist the governing body in the execution of its duties, are acquainted with all statutory provisions, regulations and departmental instructions of which he or she must bear knowledge to enable him/her to assist the governing body in the execution of its functions.



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#### **Obligations of the principal**

3. The principal must ensure that all statutory provisions, regulations and departmental **instructions are observed** by him/her and by employees under his/her control.



Office bearers –

At its first meeting, the SGB shall, from amongst its members, elect office bearers, who shall include at least the following:

- (i) Chairperson;
- (ii) Treasurer; and
- (iii) Secretary.



Responsibilities of office bearers in financial management –

SGB Chairperson shall be the Accounting Officer of the finance accounting authority (SGB) of a public school; The Treasurer shall –

- (i) oversee all financial matters of the school as directed by the SGB;
- (ii) serve as a chairperson of the finance committee;
- (iii) advise the SGB on financial matters;



S

G

B

F I N

C O M Constituting the Finance Committee –

- (i) There shall be at least six and at most eight members in the Finance Committee of which three of them shall be parents.
- (ii) The principal, chairperson of the Governing Body and Treasurer must form part of the Finance Committee.
- (iii)Treasurer is the chairperson of the Finance Committee.



F I N

C

M

Planning the budget

- Financial Resource allocation, distribution and spending.
- Efficiency; Effectiveness; Economy

Implementing the budget

Actual spending of the funds allocated

Monitoring the budget

- Develop of a control system. (Budget variance reporting)
- Monthly reporting of actual expenditure.

Evaluating the budget

 Examines if money allocated managed to achieve school outcomes



M

**Responsibility of the Finance Committee –** 

Finance Committee shall -

- (i) prepare and present financial reports to the SGB;
- (ii) be responsible for controlling and monitoring all financial matters at the school;
- (iii) co-ordinate and prepare the school's annual budget;



# FINANCIAL ACCOUNTABILITY





#### RECORDING AND REPORTING

The following reports are important:

- i. Balance Sheet
- ii. Revenue and Expenditure Statement
- iii. Budget Report (Revenue and Expenditure Variance Report)
- iv. Provide guidance for the maintenance of accounts and their closure.
- v. Draw up a detailed annual timetable for final accounts preparation, approval and audit.



#### **RECORDING AND REPORTING**

Complete Accurate Magtiging Validity Existance of transaction Errors in handling Delegation of functions Presentation

# Legislation dictates financial management





# WHAT IS EFFECTIVE FINANCIAL MANAGEMENT?

- Education laws lay down certain requirements for principals of schools
- Remember
- A principal acting in his / her capacity as a principal is a public official, not a private person
- A public official may do ONLY what a law permits when acting in his / her official capacity
- A private citizen may undertake any actions which law does not prohibit
- The principal MUST do what the law requires when acting in his / her official capacity



# WHAT IS EFFECTIVE FINANCIAL MANAGEMENT?

What happens if the principal does not do what he / she has

to do with regard to Financial Management?

Employment of Educators Act, Act 76 of 1998

Section 18 Misconduct

18 (1) (b) Wilfully or negligently mismanages the finances of the State, a school or adult learning centre

There are other provisions as well and if found guilty after due process, one of the sanctions that is possible is dismissal (18 (3)

(h) ) and also 18 (5)



# WHAT IS EFFECTIVE FINANCIAL MANAGEMENT?

What we learn is that the management of finances is part of the principal's duty as laid out in law.

What we also learn is that if this duty is not properly carried out, it could lead to disciplinary action and even loss of employment.

Therefore, Financial Management matters a lot and that is why we are here – to make sure we do the right things in the correct way and that we avoid some common pitfalls.



# Legislation

**NATIONAL** LEGISLATION

- Audit and Accounting Act
- Regulations
- Policies
- Prescripts (Circulars)

**PROVINCIAL LEGISLATION** 

- Regulations
- Policies
- Prescripts (Circulars)

**SCHOOL** LEVEL

- Financial Policy
- Accounting Policy
- Governing Body Mandates

# Documents relevant to financial management

SASA

NEPA;

EEA

**PFMA** 

ELAA

The Division of Revenue Act, 2013,

Public Service Act, 1994;

PAM

Norms and
Standards for
Funding of Public
Schools

SAOU

King III / IV Report

Additional Reading

**RELEVANT SECTIONS TO FINANCIAL MANAGEMENT** 

16 A

20

34 (1)

37

38

42

SAOU

43

 16 A
 20
 34 (1)
 37

 38
 42
 43

SAOU

SECTIONS RELEVANT TO FINANCIAL MANAGEMENT

#### **Section 16 A**

Functions and responsibilities of principal of public school.

- (1) (a) The principal of a public school represents the Head of Department in the governing body when acting in an official capacity
- (2) The principal must—

to do so; and;

(g) provide the governing body with a report about the professional management relating to the public school; inform the governing body about policy and legislation; [Para. (f) amended by s. 9 of Act No. 15 of 2011.] Wording of Sections

provide accurate data to the Head of Department when requested

SAOU

#### **SECTION 16 A**

- assist the governing body with the management of the school's funds,; and
- the giving of advice to the governing body on the financial implications of decisions relating to the financial matters of the school;
- take all reasonable steps to prevent any financial maladministration or mismanagement by any staff member or by the governing body of the school;
- be a member of a finance committee or delegation of the governing body in order to manage any matter that has financial implications for the school; and
- report any maladministration or mismanagement of financial matters to the governing body of the school and to the Head of Department.



# South African Schools' Act Section 42

Financial records and statements of public schools.

The governing body of a public school must:

- keep records of funds received and spent by the public school and of its assets, liabilities and financial transactions;
   and
- as soon as practicable, but not later than three months after the end of each financial year, draw up annual financial statements in accordance with the guidelines determined by the Member of the Executive Council. 72



## PUBLIC FINANCE MANAGEMENT ACT

- Financial management entails not only management skills, but it also necessitates knowledge of Accounting and Finance to be able to manage a school's finances.
- The <u>principal</u> is the <u>accounting officer</u> for the department in the school, but the <u>overall</u> <u>management of the school's finances</u> is the primary function of the <u>school's governing</u> body.

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## PUBLIC FINANCE MANAGEMENT ACT

#### APPLICATION OF PFMA FOR SCHOOLS

• The HOD as accounting officer for the provincial department prescribes through circular to principals and SGBs how the State's resource allocation for schools should be spent.

Schools are obliged to spend State funds for:

- ☐ Resources
- ☐ Services
- ☐ Repairs
- ☐ Maintenance of Schools
- The spending of these funds is ring-fenced.

Mestry, 2013





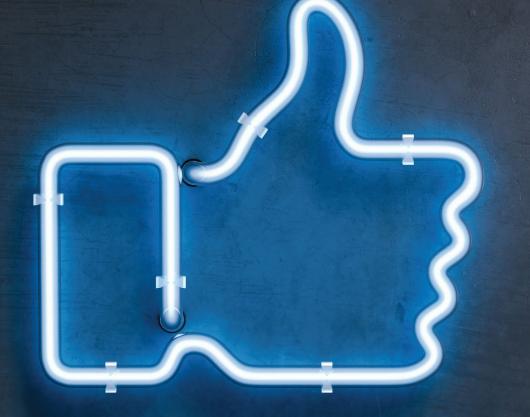
### IN CONCLUSION

A Principal must ensure, that

- He / she is not solely responsible for financial processes at school
- He / she has the necessary approval from the SGB before transacting
- The necessary budget cycle is in place at school
- The necessary policy has been developed in accordance to the national and provincial legislation and regulations, and that said policy is implemented.
- He / she is <u>accountable</u> for the Financial
   Management of the school.



# SAOU



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